

# Cancer: A neglected Pacific health issue

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# The Presentation

- This Sea of Islands (Moana Nui)
- Cancer Burden
- Cancer Control
- Cancer Registries in the Pacific

# Only sometimes in the Sea of Islands



## This Huge Sea of Islands

- 22 islands
- Some very large, some very small
- Thermonuclear weapons testing
- Significant radioactive exposure
- Unprecedented rapid changing lifestyle and modifiable risk factors with NCD related cancers on top of an unfinished infectious diseases agenda and infectious related cancers



# The Burden

## Percentage of Worldwide Cancers Diagnosed in Developing Countries

- 1970 – 15%
- 2008 – 56%
- 2030 – 70%

• Ferlay J, et al. GLOBOCAN 2008. Lyon: International Agency for Research on Cancer, 2010  
• Beaulieu N, et al. Breakaway: the global burden of cancer—challenges and opportunities. A report from the Economist Intelligence Unit, 2009.



# How bad is it for Pasifika nations? Cancer as Cause of Death

- American Samoa 2<sup>nd</sup>
- Fiji (2016) 3<sup>rd</sup>
- Guam (2014) 2<sup>nd</sup>
- Papua New Guinea (2016) 2<sup>nd</sup>
- Samoa (2016) 2<sup>nd</sup>
- Solomon Islands (2016) 2<sup>nd</sup>
- Tonga (2016) 2<sup>nd</sup>
- Vanuatu (2016) 2<sup>nd</sup>
- Guam (2014) 2<sup>nd</sup>

*<http://www.who.int/nmh/countries/en/#F>*



# Cancer in the Pacific

- We DON'T know the magnitude of the problem, all of the key risk factors (prostate) or potential for prevention
- We DO know more than 1/3 of cancer deaths are due to preventable causes like viral infections and tobacco use
- We DO know it's costing the health system heaps
- In some countries, cancer accounts for over 70% of budgets allocated annually for overseas medical referrals



# Cancer Burden and Trends in the Pacific

- A shift from infection related cancers to pattern in developed countries (breast a regional leader, prostate, colon, lung)
- Diversity still exists between countries due to persistence of risk factors (cervical, oral cancer, stomach, liver)
- Cancers of priority within regions (oral)

# Some Cancer Control Indicators

- Regional High Quality PBCR (x6)
- National High Quality PBCR (x2)
- PBCR (x1)
- Lack of cancer data from a number of Pacific island countries



# Gathering the troops

- 2018: 3<sup>rd</sup> High Level



# The UN High Level Meeting on NCDs

- A specific condition
- A specific indicator
  - Indicator 2 - Cancer incidence, by type of cancer, per 100 000 population



# Cancer Registries in the Pacific

- Few 'established' cancer registries and peer-reviewed publications on cancer mostly a product of isolated outside driven research. Northern Pacific well supported US affiliated Pl. U. Hawaii
  - Papua New Guinea - First cancer registry in the Pacific 1958
  - Fiji followed with a cancer registry in 1965
  - SPC developed a 'standardized' cancer reporting system in 1977
  - IARC held a course for Cancer Registrars in the Pacific 1998
  - IARC held a course on cancer epidemiology in the Pacific 2004
  - Others followed but rather comatose implementation
- None of the 22 Pacific islands data reflected or contributed to *Cancer Incidence in Five Continents Volume X*
- 



# The Need for Cancer Registries

- To assess the situation, evaluate evidence and plan for response
- Provides a solid basis for the establishment, monitoring, and evaluation of cancer control programmes
- Helps understand causes, survival and service quality



# It's NOT just about cancer

- A win-win for other leading causes of death like heart disease, stroke, diabetes
- There are common methodologies in studying their causes
- These diseases often share common causes
- They share common health protection and promotion strategies
- Hence, the importance of an integrated policy for prevention and control . Are there NCD and CD conditions?



# Cancer registry in the Pacific

- Vital data very poor
- Limited capacity for early detection, diagnosis and treatment of cancer
- **Cancer registries don't have a “home”**
- Dangerously isolated from other medical core functions



# Inadequate Reporting and Dynamic Populations



- High percentage of cancer diagnosed from death certificates with low histologically or cytohaematologically confirmed diagnoses
- Lack of information on outpatient events and possible under-reporting of cancer on death certificates
- Dynamic population and active movements and migration of a heterogeneous group limits follow up and comparability of sub-populations



# Reporting and Monitoring Issues

- Coding and reporting quality of mortality and morbidity data variable in the Pacific region.
- There is a lack of consistent definitions for reporting of deaths affecting the comparability of results (? leading or underlying causes of death).
- Only half of Pacific Island countries have cervical screening at the Primary Health Care level affecting diagnosis, Rx and reporting
- Radiotherapy is not available in all 10 ‘central’ south Pacific islands, chemotherapy is available in only 3 Pacific Island countries
- Home care for advanced cancer cases is available in only 5 of 10 Pacific Island countries in the central region



# Palliative Care

It's not often practical to care  
for your own

Adequate pain relief

Cancer one of several leading  
conditions that benefit from a  
palliative care approach

Effective and Cost saving



# The Global Initiative for Cancer Registry Development

Pacific Regional Hub for Cancer Registration

# The Pacific Regional Cancer Registry Hub

- Providing knowledge transfer
- Capacity building
- Training
- Surveillance
- Research



# A Pacific Cancer Registry Hub – Is certainly a good idea

- Exactly what strategic approach would be needed?
- What specific steps should be taken and by whom?
- Can we ensure full participation/ownership of the initiative by Pacific countries?
- How could the Hub be sustainable, effective and responsive?
- How could it work?
- Let's give it our best shot



# Funding and Training

- Competition for limited funding with multiple local and regional health burdens and demands
- Lack of priority by funders for cancer control, the silent withdrawal when treatment looms
- Training – Isolated and multiple agencies implementing cancer control training with inadequate coordination
- Training materials too often lack cultural sensitivity and context



# Conclusion

- The Pacific Islands are scattered over a 165 million square kilometres ocean.
- Cancer is a leading significant and leading health burden in the Pacific.
- Registration, cancer control data quality and resources is lacking in the Pacific.
- A systemic multi-lateral regional collaboration for cancer control is an immediate and necessary step.



# Where to from here

- **Cancer has for too long been a 'silent epidemic'**
- **We can make a difference with your help**
- **We must move cancer to the top of the health, political, social, economic and global agendas**
- **If we do, cancer control is, most certainly, an accessible dream**



# Malo 'Aupito

- Thank you for being here and the opportunity to speak with you today
- World Cancer Congress, IARC, NZ Cancer Society
- We count on your support for global efforts to come



# Join Us



THE ENGINE  
OF THE **NEW**  
NEW ZEALAND



# What are the political, social, geographic and economic factors influencing cancer control in the Pacific?

Paula Vivili

Public Health Division  
Pacific Community (SPC)

# Outline

- Influencing factors
- Key challenges
- Where to from here?

# The ‘Blue’ Continent



# Background

- 22 **highly diverse** Pacific Island Countries and Territories (PICTs)
  - Culture, language, history, population size, geography, economic and social development
- NCDs main burden of disease – CVD, cancers, COPD and diabetes
- Cancers – infectious, tobacco, lifestyle, hormonal
- Unique setting with multiple challenges

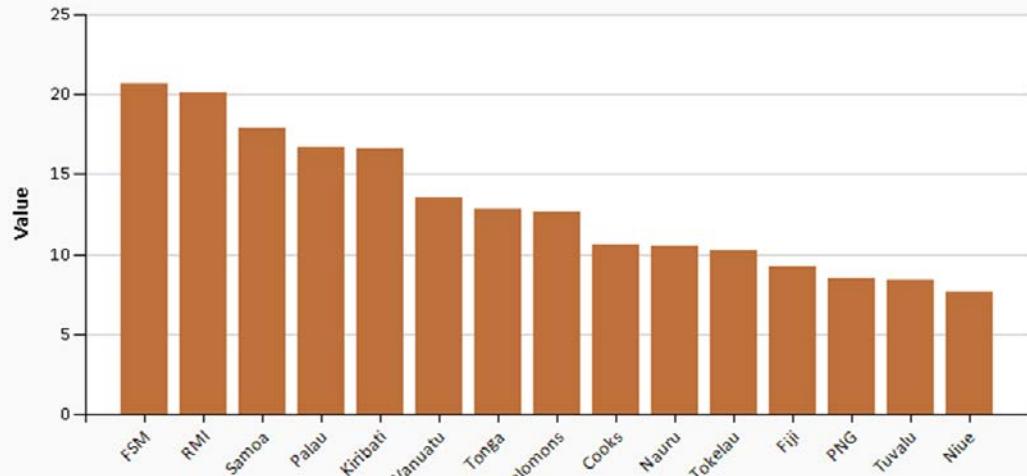
# Many shared features influencing cancer control

- Geographical challenges
  - Small geographically dispersed populations and isolation
  - Frequent natural disasters
  - Access challenges for those on outer islands and in rural villages (up to 80% of population for some PICTs<sup>1</sup>) = late presentations/not at all
- Social
  - Close knit family-oriented communities
  - Knowledge about cancer and palliation is poor in community health services which delays diagnosis and often prevents effective treatment, referral or palliative
  - Cultural beliefs and language barriers to cancer care

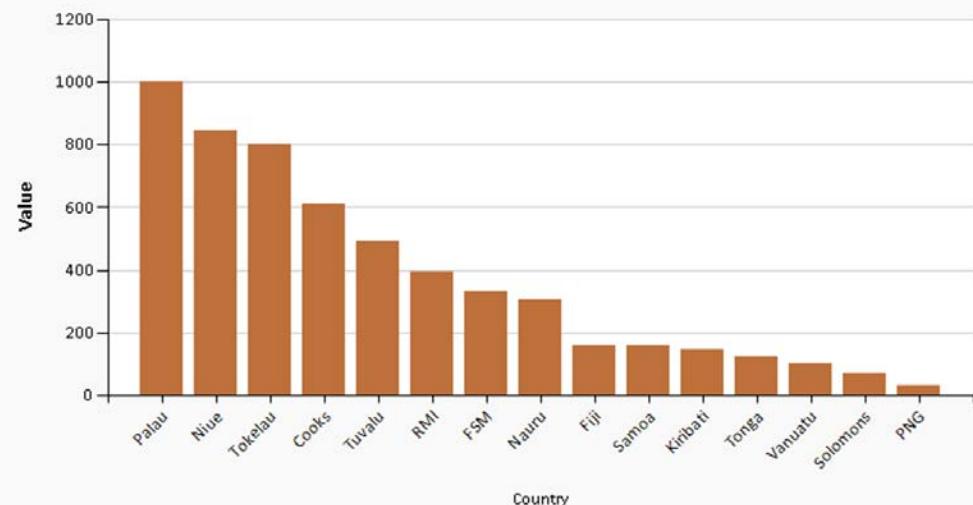
# Many shared features influencing cancer control

- Fragile health systems
  - Lack of medical infrastructure and resource
    - Critical health worker shortages in several PICTs
  - Multiple competing priorities for services
  - Many of the smaller islands do not have population sizes large enough to justify a specialised oncology workforce

Health expenditure as % of government expenditure



Expenditure on health / capita (US\$)



# Many shared features influencing cancer control

## Political & Economic

- Links/affiliations favour cancer control (e.g. cancer control more advanced in French Territories)
- Region heavily reliant on external financing and technical support
- Health services largely publicly funded (and Health expenditure as % of Total Government Expenditure is already high)
- Cost implication of increasing NCDs to governments is significant
- Under-developed cancer policy - few PICTs have cancer plans

# Key challenges in cancer care

- Incomplete/non-existent cancer surveillance systems – true burden of cancer unknown
- Limited preventative and screening services in many PICTs
- Late presentations with advanced cancers and many PICTs are unable to provide care for those affected
  - <1/3 of PICTs have either or both a full time pathologist or radiologist
  - Very limited availability of chemotherapy (7/21 PICTs offer some), and radiotherapy only available in 3 PICTs
  - Palliative care under-developed

# Where to from here?

- Regional approach?
- Improve cancer surveillance
- Tie in to NCD agenda for prevention
- HPV vaccination: ensure it is out there
- Screening: how to improve quality in these settings
- Reassess treatment processes
- Appropriateness of medical training in these contexts
- Collaborations with like minded partners



# Cancer Prevention and Control in the Pacific: A Regional, Multi-Lateral , Multi-Level Approach

Union For International Cancer Control (UICC)

Kuala Lumpur, Malaysia

October 1-5, 2018

Neal A. Palafox MD MPH  
University of Hawaii John A Burns School of Medicine  
University of Hawaii Cancer Center

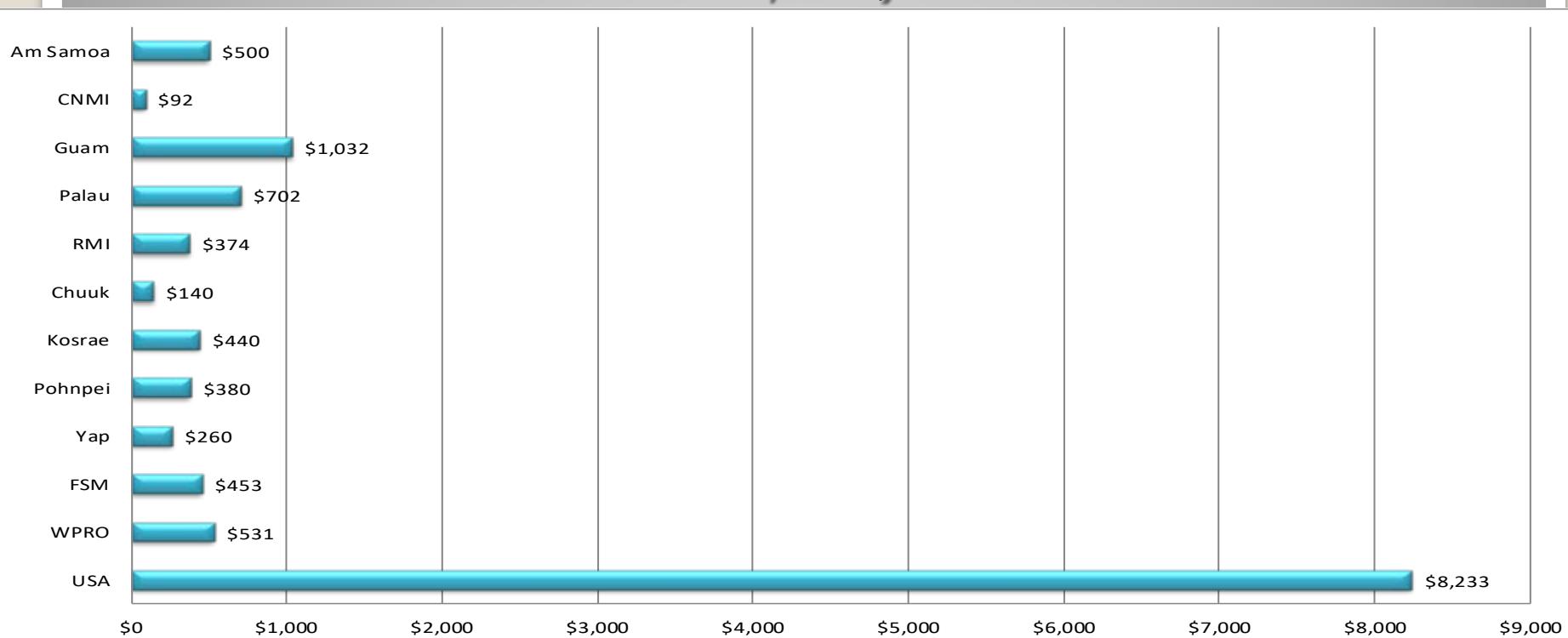


# US Affiliated Pacific Islands



# USAPI Per Capita Total Expenditure on Health

(in Purchasing Power Parity (PPP) terms, International \$ for FSM, RMI, AS, GU, USA)



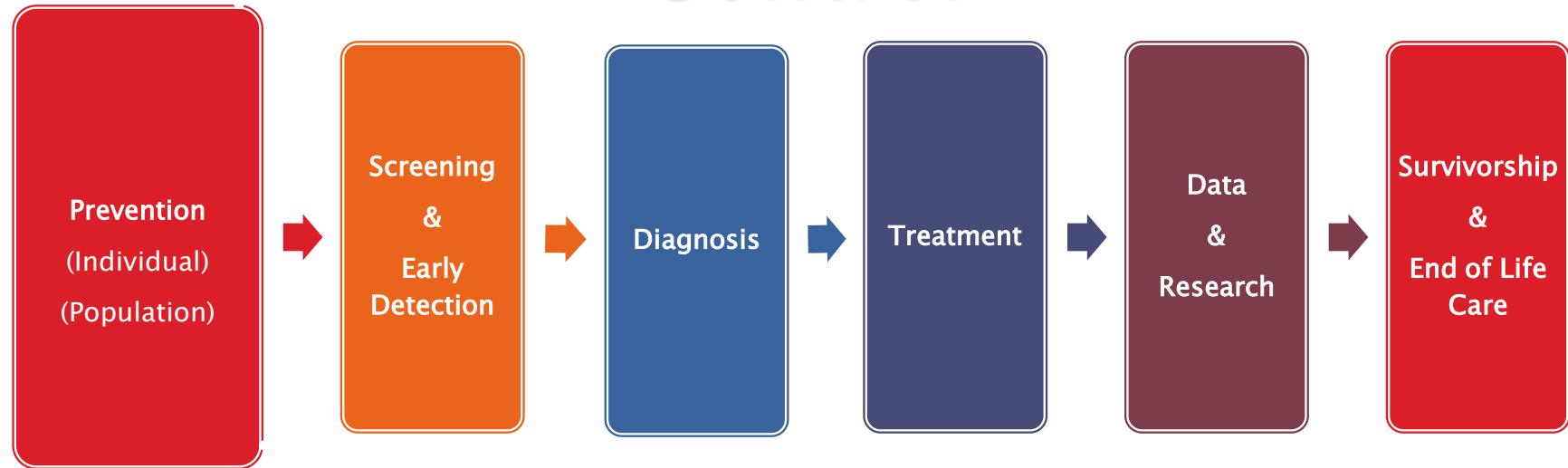
WHO World Health Statistics 2013 (FM, MH, USA); WHO Country Profiles 2011  
(AS, GU (2000))

CNMI \$5M FY13 budget for CHCC/53,883 popn (2010) in USD not adjusted

# CANCER COUNCIL OF THE PACIFIC ISLANDS (CCPI)- 2003



# Domains of Cancer Prevention and Control



Primordial  
Prevention

Primary  
Prevention

Secondary  
Prevention

Tertiary  
Prevention

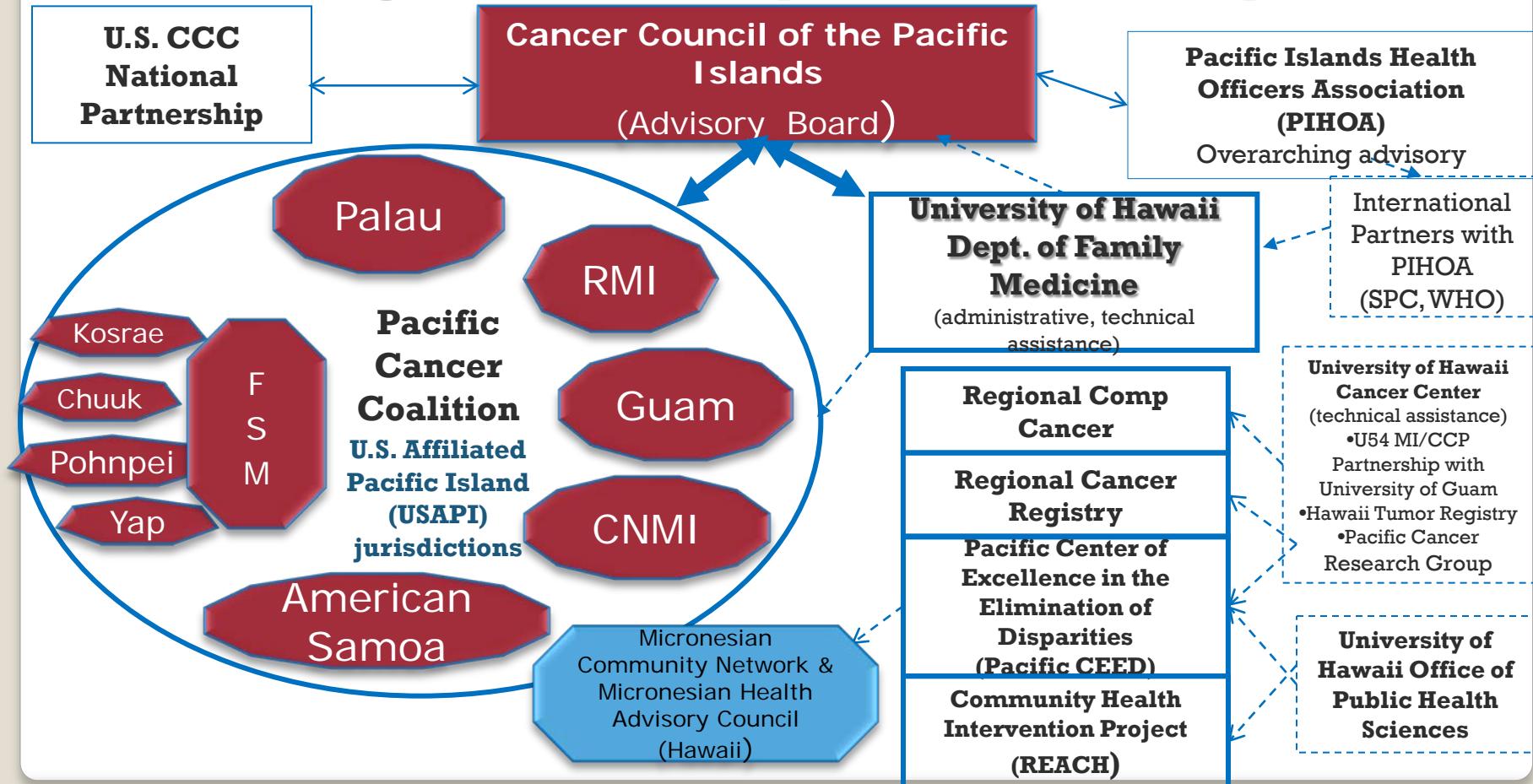
# Comp Cancer Planning Process

- ▶ Stakeholder Collaboration
  - reduces duplication of effort
  - maximize existing resources
- ▶ Data driven priorities
- ▶ Research / evaluation
  - develop evidence based interventions
- ▶ Develop/implement written strategic plan
  - within cultural context & resource appropriate

# Elements

- Stakeholders
  - Multi-sector (health, education, business, policy, faith based)
  - Multi-level (individual, local, community, traditional, gov)
- Comprehensive (all domains of cancer control)
- Local Context (community centered)
- Evidence Based / Data Driven
- Indigenous Centered (paradigms, culture) \*\*
- Enhance island country **capacity and development** \*\*
- Sustainability\*\*

# Organization (multi-lateral)

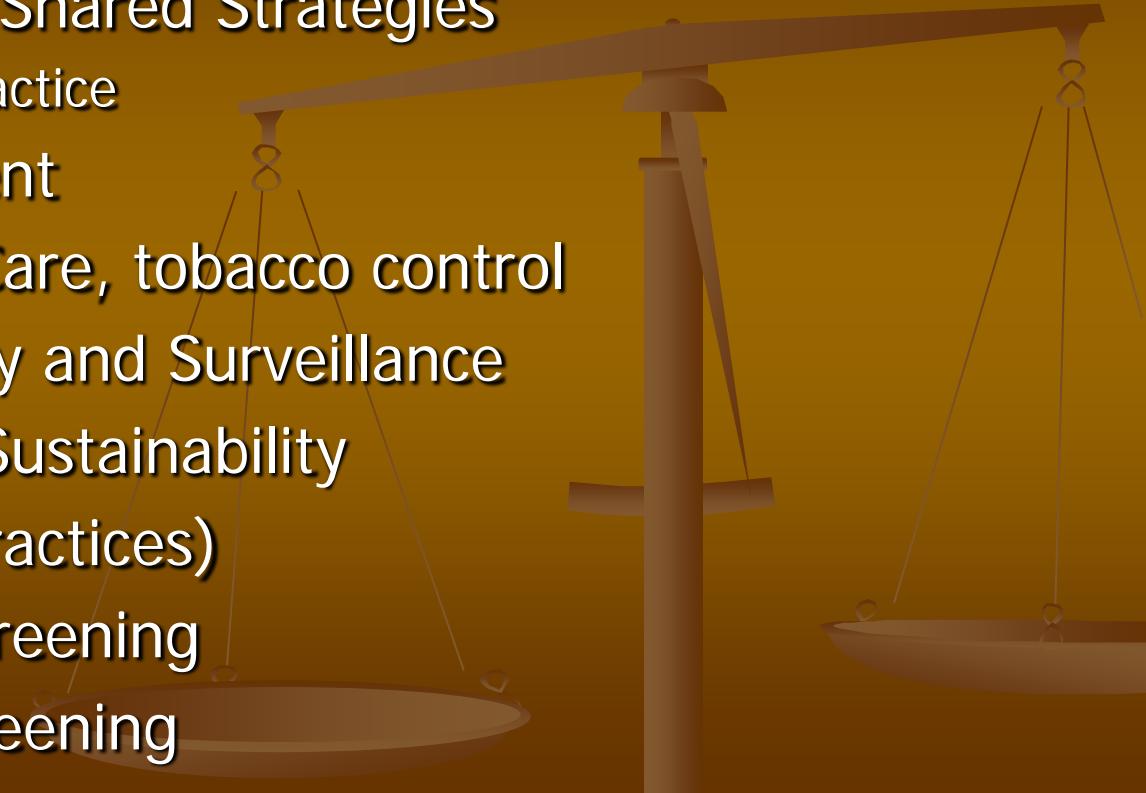


# Regionalization

- Organizational Framework
  - Collaborative
  - Multi-lateral (10 island jurisdiction level coalitions)
  - CCPI (advisory, coordinating body)
  - Value Added
    - Economy of scale
    - Shared assets , shared challenges
    - One voice in global arena

# Outcomes

- Dependency vs Inter-dependency
  - Decision Making, Shared Strategies
    - Community of Practice
  - Policy Development
    - Standards of Care, tobacco control
  - Data: CA Registry and Surveillance
  - Leverage funds, Sustainability
  - Research (best practices)
    - Cervical CA Screening
    - Breast CA Screening



# CCPI- CCC- Registry



# THANK YOU!

- Si Yu'us Ma'ase
- Mahalo
- Olomwaay
- Fa'a Fetai Tele Lava
- Msuulaang
- Kulo Malulap
- Komagar
- Kalangan
- Kirissou Chapwur
- Kommol Tata

[npalafox@hawaii.edu](mailto:npalafox@hawaii.edu)



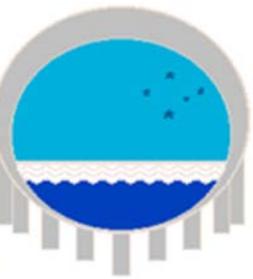
# Palliative Care in Samoa

Dr Malama Tafuna'I

Senior Clinical Lecturer

National University of Samoa

University of Otago



"IA AO SAMOA"





# Samoa's Health Sector

- Ministry of Health
- National Health Service
  - Primary Health Care services – Palliative care
- National Kidney Foundation
  - Dialysis
  - Pre-dialysis/Primary Care
  - Palliative/ Renal support services
- Private Sector
  - "General Practitioners"
  - All in Apia
- Samoa Cancer Society (NGO)
  - Patient Support Officer
  - 1x Nurse (Australian Volunteer)
- Traditional Healers



"IA AO SAMOA"

# Palliative Care

- ▶ On paper
- ▶ Means different things to everyone involved
- ▶ Negative connotations associated
- ▶ Just for "Cancer"
- ▶ Student Audit
  - ▶ Survey of 20 NHS nurses and doctors conducted by medical students, respondents ranged in experience from 3 years as a clinician to 20+ years.
  - ▶ Generally respondents were very supportive of palliative care in Samoa and recognized that it is a need which is not being met.
- ▶ Summary of Responses
  - ▶ Question 1 & 2: "How is Palliative Care delivered in Samoa?" & "What Palliative Care services are you aware of?"
    - ▶ No consistent answer or clear understanding of what palliative care is demonstrated.

Questions 3 & 4: "Do you think / feel Samoa meets international standards for palliative care?"  
& "Do you thing/feel it is culturally appropriate?"

- ▶ 19/20 (95%) respondents felt it did not meet international standards and 100% of respondents think it is culturally appropriate.
- ▶ Question 5: "Do you think anything could be done better?"
  - ▶ Three main themes in answers;
    - ▶ more understanding/knowledge about palliative care
    - ▶ a dedicated palliative care service
    - ▶ resources allocated to palliative care
- ▶ Question 6: "What would encourage you as a doctor/nurse to want to work in the area of Palliative Care?"
  - ▶ Three main themes in answers;
    - ▶ career pathway
    - ▶ learning opportunities
    - ▶ appropriate resources allocated



"IA AO SAMOA"

## ► What has happened ?

- Poor understanding amongst health workers and whose role it is to provide palliative care
- NHS
  - Trying to provide service – need support and assistance to understand what palliative care is
- Samoa Cancer Society (SCS)
  - Patient Support Officer
    - Australian Volunteer – Palliative nurse
- SCS – “Palliative Care Forum” May 2018
  - Open Dialogue with all stakeholders
  - Pathway forward – MOH/NHS
- NKFS
  - Palliative Pathway
  - Palliative EML
- National University of Samoa – School of Medicine w SCS
  - PCC4u undergraduate course (<http://www.pcc4u.org/>)
  - EPM – Pain management (Linda Huggins)



## ► Way Forward

### ► Vision

- “champion (s)”
- Career pathway for palliative care
- Raise awareness – engage stakeholders
- Innovative ways to develop resources to engage communities ie ‘new words’
- Support/more learning opportunities – transfer of skills
  - Traditional Healers
  - Develop relationship
    - Pacific Continent – “Oceania”
    - 20+ Pacific islands
    - Similar but different



“IA AO SAMOA”

# Estimated age-standardized incidence rates (World) in 2018, all cancers, both sexes, all ages

